Petition to the United Nations and its Member States for Action on Underwater Noise Pollution

Submitted by the North American Ocean Noise Coalition, the European Coalition for Silent Oceans and the South American Marine Working Group

We are deeply concerned about the growing use of intense human-generated noise in the marine environment, particularly caused by use of explosives, oceanographic experiments, geophysical research, underwater construction, ship traffic, intense active sonars and air guns used for seismic surveys for oil and related activities. There is grave concern that proliferation of these noise sources poses a significant threat to marine mammals, fish and other ocean wildlife.

Scientists agree, and a growing body of research confirms, that the intense sound produced by these noise sources can induce a range of adverse effects in marine mammals. These effects include death and serious injury caused by hemorrhages or other tissue trauma; strandings; temporary and permanent hearing loss or impairment; displacement from preferred habitat and disruption of feeding, breeding, nursing, communication, sensing and other behaviors vital to the survival of these species. Similar concerns exist for potential impacts on other marine species, including fish.

As stated most recently by the Cetacean Specialist Group of the IUCN-World Conservation Union: "Military operations involving the use of high-intensity sonar, explosive devices, and other intense noise sources pose both lethal and sub-lethal threats to cetaceans." Of particular concern is "the development by several navies of very low-frequency sonars, known as 'LFA' in the United States, with detection ranges, and thus potential effect ranges, of several hundred kilometers." Other nations, such as the United Kingdom, France, and the Netherlands, are developing or deploying similar technology.

High-intensity sound has been shown to have adverse impacts on other marine species as well. Scientific studies have demonstrated that airguns have the potential to injure and significantly reduce catch rates of certain fish species at substantial distances. The proliferation of intense underwater noise poses a threat to already depleted fish stocks throughout the world's oceans.

There is growing international consensus that Ocean Noise Pollution poses a significant threat to marine life. Recently several major intergovernmental fora passed resolutions recognizing the problem and called for precautionary and mitigating actions. The International Whaling Commission's Scientific Committee concluded that compelling evidence indicates ocean noise is a potential threat to marine mammal populations; ASCOBANS and ACCOBAMS called on parties to take steps to reduce adverse impacts from undersea noise-producing technologies; the European Parliament called on Member States to set up a Multinational Task Force to develop international agreements regulating noise levels in the world's oceans and the World Conservation Union called on member governments to work through the United Nations "to develop mechanisms for the control of undersea noise".

We believe that in the face of the mounting scientific evidence and international concern, the United Nations should endorse a precautionary approach to all sources of intense anthropogenic sound and explore ways to limit and mitigate their use on the high seas while urging States to adopt similar measures in their territorial waters. The precautionary principle should be applied publicly and transparently to noise generated for military, commercial, and scientific purposes.

In many cases, there are alternatives and realistic mitigation scenarios for reducing and eliminating very loud human-generated noise from the marine environment, including improved passive sonars, using reduced noise energy, mechanical and operational designs that minimize noise, alternative energy sources, etc. Along with the scientific community, we are deeply concerned about the cumulative and synergistic environmental impacts that all of these noise producing systems, operating independently, might have.

ACTION REQUESTED

The obligation to protect the marine environment is embodied in Part XII of the United Nations Convention on the Law of the Sea. Consequently we call upon the United Nations and its member States to take the following actions:

- 1. Recognize that the introduction of intense energy sources such as the extremely loud sounds emitted through intense active sonars, air guns, explosives, underwater construction and shipping constitutes "pollution" as defined in Article 1(1)(4) of the 1982 United Nations Convention on the Law of the Sea if these sounds cause "harm to living resources and marine life, hazards to human health, hindrance to marine activities, ... [or] reduction of amenities."
- 2. Acknowledge that current use of technologies and devices that produce intense underwater noise may be in breach of Articles 204-206 of the United Nations Convention on the Law of the Sea, which requires States "to assess the potential effects of such activities on the marine environment" whenever "States have reasonable grounds for believing that planned activities under their jurisdiction or control may cause substantial pollution of or significant and harmful changes to the marine environment," and of Article 194(1), which requires States to take all measures "necessary to prevent, reduce and control pollution of the marine environment from any source".
- 3. Resolve, pursuant to Articles 194(1) and (2) of the United Nations Convention on the Law of the Sea, that States take all measures necessary to prevent, reduce, and control pollution of the marine environment from any source, including from technologies and devices that produce intense underwater noise; and to ensure that such pollution arising from activities under their jurisdiction or control does not cause damage to other States and their environment or spread beyond the areas where they exercise sovereign rights, in accordance with the Convention.
- 4. Encourage the use of alternative technologies and realistic mitigation procedures for reducing the hazards of intense underwater sound.
- 5. Apply the precautionary principle publicly and transparently to noise generated for commercial, military and scientific purposes.
- 6. Strengthen legal remedies to address the uncontrolled use of these technologies in the marine environment.
- 7. Work with other international institutions, such as the Institutions of the European Union and the IUCN-World Conservation Union to form a Multinational Task Force to develop international agreements regulating noise levels in the world's oceans.

Signatories:

United States and Canada

Acoustic Ecology Institute

Americans for a Safe Future

America's Whale Alliance

American Cetacean Society

American Society for the Prevention of Cruelty to Animals (ASPCA)

Animal Welfare Institute

Blue Waters Kayaking

Canadian Marine Environment Protection Society

Center for Biological Diversity

Cetacean Community

Cetacean Society International

Citizens Opposing Active Sonar Threats (COAST)

Classical Martial Arts Canada

Defenders of Wildlife

Dolphin Connection

Dolphin Project

Earth Island Institute

Earth Neighborhood Wellness Center

Earthtrust

ECO-Link

Faces in Nature

Georgia Strait Alliance

Greenpeace International

Humane Society of the US

Humane Society of Canada

International Fund for Animal Welfare

International Marine Mammal Project

International Wildlife Coalition

Jasper (County) Animal Rescue Shelter

Lifeforce Foundation

Living Oceans Society

Natural Resources Defense Council

Ocean Defense International

Ocean Mammal Institute

San Diego Environmental Health Coalition

Save Our Seas

Seaflow

Sierra Club US and Canada

Stop LFAS Worldwide Network

The Humane Society of Canada

Whaleman Foundation

Latin America

Asociacion Autonoma de Ayuda a los Animales, A.C., Mexico

Asociación Ñande Ybý, Argentina

Asociación por los Derechos de los Animales en Yucatán A.C.

Centro Ballena Azul, Chile

Centro de Conservación Cetacea, Chile

Centro Ecoceanos, Chile

Centro Mexicano de Derecho Ambiental, Mexico

Centro Nacional para el Desarrollo Sustentable, Uruguay

Conservación de Mamíferos Marinos de Mexico" COMARINO

Consultoria Alamos Ltda, Chile

Ecoportal, Argentina

Escuela de Buceo H2O, Argentina

Fundación Cethus, Argentina

Fundación Ecuatoriana para el estudio de Mamiferos Marinos, Ecuador

Fundación Mican, Chile

Fundación Natura, Colombia

Grupo Ambiental Colegio Gea, Chile

Grupo de Acción Ecológica Chinchimen, Chile

Grupo de los Cien (Mexico)

Grupo Ecologista del Mayab, Mexico

IFAW Latinoamérica, México

Instituto Conservación de Ballenas, Argentina

Instituto Sea Shepherd, Brasil

Movimientos Sociales de Yucatán)

Oceana, Chile

Org. Conservación de Cetáceos, Uruguay

Organizacion de Sociedad Civil Comosoy, Mexico

Organización para la Conservación de Cetáceos, Uruguay

Pacific Whale Foundation, Ecuador

Pili Mar. Mexico

Projeto Baleia Franca, Brasil

Projecto Delfim, Brasil

Projecto Delfim - Centro Português de Estudo dos Mamíferos Marinhos

Sociedad Conservacionista AQUA, Venezuela

Asia and Oceania

Animals Asia Foundation, Hong Kong SAR, China.

Humane Society International, Australia

Linking Individuals for Nature Conservation "PROTECT THE PLANET" Taiwan

Africa and Indian Ocean

Marine Conservation Management Consortium (Reef Mauritius)

Young Volunteers for Environment(YVE), Togo, Benin, Ghana, Nigeria and Democratic Republic of Congo

Youth Associations Network for Sustainable Development (YANESD), Togo, Benin, Ghana, Nigeria and Democratic Republic of Congo

Europe and the Middle East

Aargauer Tierschutz, Switzerland

Animalisti Italiani, Italy

Atlantic Blue, Germany

Born Free Foundation, England

Cetacean Research & Rescue Unit (CRRU), Schottland

Dauphin Libres et Captifs, Belgium

Delphin Institut Freiburg, Germany

DELPHIS Mediterranean Dolphin Conservation, Italy

Die Welt der Wale und Delfine, Germany

ECCEA, France and Martinique

Ecologistas en acción, Spain

Environmental Investigation Agency, United Kingdom

Eurogroup for Animal Welfare

European Cetacean Bycatch Campaign

Fair-Fish, Switzerland

Finns for the Whales Society, Finland

FIRMM, Switzerland and Spain

Gesellschaft zur Rettung der Delphine, Germany

Gesellschaft zum Schutz der Meeressäugetiere, Germany

Green's Union of Armenia

Hai Stiftung, Switzerland

IMMRAC (Israeli Marine Mammal Research and Assistance Center), Israel

Institut für Aquatische Körperarbeit, Switzerland

Korte PHI, Germany

La Baleine Libre, Belgium

Liquid Sound, Germany

Marine Connection, United Kingdom

M.E.E.R, Germany and Spain

Morigenos - marine mammal research and conservation society, Slovenia

Natur im Bild, Germany

Nomades des Océans. France

OceanCare, Switzerland

One Voice, France

PADI PROJECT AWARE, Europe

PELAGOS CETACEAN RESEARCH INSTITUTE, Greece

PROWILDLIFE, Germany

Réseau-Cétacés, France

Rettet die Elefanten Afrikas e.V., Deutschland

Robin des Bois, France

Royal Society for the Prevention of Cruelty to Animals (RSPCA)

Schweizer Tierschutz, Switzerland

Schweizer Wal-Gesellschaft, Switzerland

Shark Info, Switzerland

SHARKPROJECT, Germany

Society for the Protection of Sea Mammals, GSM Denmark

Swiss Cetacean Society, Switzerland

Swiss Coalition for the Protection of Whales (SCPW), Switzerland

SOS Grand Bleu, France

Stiftung Caretakers, Switzerland

Tethys Research Institute, Italy

Tierschutz Bund, Switzerland

Tortugas, Switzerland

VETO (Verband Tierschutzorganisationen Schweiz), Switzerland

Vier Pfoten, Austria

Vier Pfoten, Switzerland

Vier Pfoten, Germany

Vier Pfoten, Rumania

Vier Pfoten, Bulgaria

WDCS, Whale and Dolphin Conservation Society, International

WWF Schweiz, Switzerland

Youth Associations Network for Sustainable Development (YANESD). Toga